

**Proposed Substitute
Bill No. 5498**

LCO No. 2977

AN ACT REVISING THE REGULATION REVIEW PROCESS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Subsections (g) and (h) of section 4-168 of the general
2 statutes are repealed and the following is substituted in lieu thereof
3 (*Effective October 1, 2016*):

4 (g) (1) An agency may proceed to adopt an emergency regulation in
5 accordance with this subsection without prior notice, public comment
6 period or hearing or upon any abbreviated notice, public comment
7 period and hearing that it finds practicable if (A) the agency finds that
8 adoption of a regulation upon fewer than thirty days' notice is
9 required (i) due to an imminent peril to the public health, safety or
10 welfare or (ii) by the Commissioner of Energy and Environmental
11 Protection in order to comply with the provisions of interstate fishery
12 management plans adopted by the Atlantic States Marine Fisheries
13 Commission or to meet unforeseen circumstances or emergencies
14 affecting marine resources, (B) the agency states in writing its reasons
15 for that finding, and (C) the Governor approves such finding in
16 writing.

17 (2) [An electronic copy shall be submitted] The agency shall submit
18 an electronic copy of the proposed emergency regulation to the
19 standing legislative regulation review committee in the form

20 prescribed in subsection (b) of section 4-170, together with a statement
21 of the terms or substance of the intended action, the purpose of the
22 action and a reference to the statutory authority under which the
23 action is proposed. [, not later than ten days, excluding Saturdays,
24 Sundays and holidays, prior to the proposed effective date of such
25 regulation.] The committee may approve or disapprove the proposed
26 emergency regulation, in whole or in part, [within such ten-day
27 period] not later than fifteen calendar days after its submission to the
28 committee, at a regular meeting, if one is scheduled, or may upon the
29 call of either chairman or any five or more members hold a special
30 meeting for the purpose of approving or disapproving the regulation,
31 in whole or in part. Failure of the committee to act on such regulation
32 within such [ten-day] fifteen-day period shall be deemed an approval.
33 If the committee disapproves such regulation, in whole or in part, it
34 shall notify the agency of the reasons for its action. An approved
35 emergency regulation [, shall be posted on the eRegulations System
36 by the office of the Secretary of the State [, may be effective for a period
37 of not longer than one hundred twenty days renewable once for a
38 period of not exceeding sixty days, provided notification of such sixty-
39 day renewal is posted on the eRegulations System and an electronic
40 copy of such notice is sent to the committee. The sixty-day renewal
41 period may be extended an additional sixty days] and shall be effective
42 for a period of not longer than one hundred eighty days from the date
43 it is approved or deemed approved and posted. Such one-hundred-
44 eighty-day period may be extended an additional sixty days for
45 emergency regulations described in subparagraph (A)(ii) of
46 subdivision (1) of this subsection, provided the Commissioner of
47 Energy and Environmental Protection requests of the standing
48 legislative regulation review committee an extension of the renewal
49 period at the time such regulation is submitted or not less than [ten]
50 fifteen calendar days before the [first sixty-day renewal period]
51 emergency regulation expires and [said] the committee approves such
52 extension. Failure of the committee to act on such request within [ten]
53 fifteen calendar days shall be deemed an approval of the extension.
54 Nothing in this subsection shall preclude an agency proposing [such]

55 an emergency regulation from adopting a permanent regulation that is
56 identical or substantially similar to the emergency regulation, but such
57 action shall not extend the effective date of the emergency regulation.

58 (3) If the necessary steps to adopt a permanent regulation, including
59 the posting of notice of intent to adopt, preparation and submission of
60 a fiscal note in accordance with the provisions of subsection (b) of
61 section 4-170 and approval by the Attorney General and the standing
62 legislative regulation review committee, are not completed prior to the
63 expiration date of an emergency regulation, the emergency regulation
64 shall cease to be effective on that expiration date.

65 (h) [If an agency finds (1) that technical amendments to an existing
66 regulation are necessary because of (A)] An agency may make
67 technical amendments to an existing regulation or repeal an existing
68 regulation to: (1) Facilitate the statutory transfer of functions, powers
69 or duties from the agency named in the existing regulation to another
70 agency, [(B)] (2) reflect a change in the name of the agency, [(C)] (3)
71 transfer or renumber sections of the regulation to correspond with the
72 renumbering of the section of the general statutes containing the
73 statutory authority for the regulation, [or (D)] or make a correction in
74 the numbering of the regulation, [and] with no substantive changes
75 made, [are proposed] (4) amend an existing regulation solely to
76 conform the regulation to amendments to the general statutes,
77 provided the amendments to the regulation do not entail any
78 discretion by the agency, (5) update or correct contact information
79 contained in the regulation, or [(2) that the] (6) repeal [of] a regulation
80 [is necessary] because the section of the general statutes under which
81 the regulation has been adopted has been repealed and has not been
82 transferred or reenacted. [, it may elect to comply] The agency may
83 adopt any such amendments to or repeal of a regulation in accordance
84 with the requirements of subsection (a) of this section or may proceed
85 without prior notice, public comment period or hearing, provided the
86 agency has posted such amendments to or repeal of [a] the regulation
87 on the eRegulations System. Any such amendments to or repeal of a
88 regulation shall be submitted in the form and manner prescribed in

89 subsection (b) of section 4-170, to the Attorney General, as provided in
90 section 4-169, and to the standing legislative regulation review
91 committee, as provided in section 4-170, for approval and upon
92 approval shall be submitted to the office of the Secretary of the State
93 for posting on the eRegulations System with, in the case of
94 [renumbering of] transferred sections only, a correlated table of the
95 former and new section numbers.

96 Sec. 2. Section 4-172 of the general statutes is repealed and the
97 following is substituted in lieu thereof (*Effective October 1, 2016*):

98 (a) After approval of a regulation as required by sections 4-169 and
99 4-170, or after reversal of a decision of the standing legislative
100 regulation review committee by the General Assembly pursuant to
101 section 4-171, as amended by this act, each agency shall submit to the
102 office of the Secretary of the State a certified electronic copy of such
103 regulation. Concomitantly, the agency shall electronically file with the
104 electronic copy of the regulation a statement from the department head
105 or a duly authorized deputy department head of such agency
106 certifying that the electronic copy of the regulation is a true and
107 accurate copy of the regulation approved in accordance with sections
108 4-169 and 4-170. Each regulation when so electronically submitted
109 shall be in the form prescribed by the Secretary of the State for posting
110 on the eRegulations System, and each section of the regulation shall
111 include the appropriate regulation section number and a section
112 heading. The Secretary of the State shall post each such regulation on
113 the eRegulations System not later than ten calendar days after the
114 agency submission of the regulation.

115 (b) Each regulation hereafter adopted is effective upon its posting
116 on the eRegulations System by the Secretary of the State in accordance
117 with this section, except that: (1) If a later date is required by statute or
118 specified in the regulation, the later date is the effective date; and (2) a
119 regulation may not be effective before the effective date of the public
120 act requiring or permitting the regulation. [; and (3) subject to
121 applicable constitutional or statutory provisions, an emergency

122 regulation becomes effective immediately upon electronic submission
123 to the Secretary of the State, or at a stated date less than twenty days
124 thereafter, if the agency finds that this effective date is necessary
125 because of imminent peril to the public health, safety, or welfare.] Each
126 emergency regulation shall be effective when posted on the
127 eRegulations System by the Secretary of the State. The agency's finding
128 and a brief statement of the reasons therefor shall be submitted with
129 the regulation or emergency regulation. The agency shall take
130 appropriate measures to make emergency regulations known to the
131 persons who may be affected by them.

132 Sec. 3. Section 4-171 of the general statutes is repealed and the
133 following is substituted in lieu thereof (*Effective October 1, 2016*):

134 (a) On or before February fifteenth of each regular session of the
135 General Assembly, the cochairpersons of the standing legislative
136 regulation review committee shall submit to the General Assembly for
137 its study (1) a copy of all proposed regulations which have been
138 disapproved by the standing committee under subsection (c) of section
139 4-170, and (2) a list by agency of each section of the general statutes
140 that requires the agency to adopt regulations on or before January first
141 of the preceding year which the agency did not submit or resubmit to
142 the committee by December first of such year as provided in section 4-
143 170b.

144 (b) [Such] Any such regulations that were disapproved by the
145 standing committee under subsection (c) of section 4-170 shall be
146 referred by the speaker of the House or by the president pro tempore
147 of the Senate to an appropriate committee for its consideration and the
148 committee shall schedule hearings thereon. The General Assembly
149 may, by resolution, either sustain or reverse a vote of disapproval of
150 the standing committee under the provisions of said subsection (c),
151 except that if the General Assembly fails during its regular session to
152 reverse by resolution the disapproval of a regulation proposed for the
153 purpose of implementing a federally subsidized or assisted program,
154 the vote of disapproval shall be deemed sustained for purposes of this

155 section and the proposed regulation shall not become effective. Any
156 action of the General Assembly under the provisions of this section
157 shall be effective as of the date of passage of the resolution in the
158 second house of the General Assembly.

159 Sec. 4. Section 4-189i of the general statutes is repealed and the
160 following is substituted in lieu thereof (*Effective from passage*):

161 (a) Not later than July 1, [1996] 2017, and not later than every [five]
162 seven years thereafter, [the regulation review] each committee of
163 cognizance, in consultation with each agency that is within the
164 cognizance of the committee, shall establish the date by which [the]
165 each such agency shall submit a review of [the] its existing regulations
166 [adopted by said agency] and shall notify the administrator of the
167 regulation review committee of each such date and any extension
168 thereof. In establishing such date, or any extension of the date that may
169 be requested by the agency, the committee of cognizance (1) shall
170 consider the volume and complexity of such regulations and the
171 personnel and other resources of the agency [which] that would be
172 available to undertake the review within the agency's available
173 appropriations, and (2) may establish a schedule of dates for the
174 review of various portions of such regulations upon the agreement of
175 the committee of cognizance and the administrative head of the
176 agency.

177 (b) Not later than the date specified by the [regulation review]
178 committee of cognizance pursuant to subsection (a) of this section,
179 each such agency shall submit to the committee of cognizance and to
180 the administrator of the regulation review committee a review of its
181 existing regulations, which shall include, but need not be limited to: (1)
182 The agency's recommendations on how it may substantially reduce the
183 number and length of its existing regulations; (2) the agency's
184 determination of whether each of its existing [regulation] regulations
185 (A) is obsolete, (B) has not been used within the preceding [five] seven
186 years, (C) is inconsistent with any provision of the general statutes,
187 federal law or any regulation adopted under the general statutes or

188 federal law, (D) has been the subject of written complaints, and (E) is
189 otherwise no longer effective; and (3) the agency's recommendation,
190 [of] if any, regarding any extraordinary circumstances in which
191 waivers from its existing regulations may be appropriate.

192 (c) Upon receipt of an agency's review, the [regulation review]
193 committee of cognizance shall [: (1) Send a copy of the review to the
194 committee of cognizance and (2)] schedule a public hearing, [jointly
195 with the committee of cognizance,] which shall be held within [thirty]
196 ninety days following such receipt. The [regulation review] committee
197 of cognizance shall [have] make copies of the review available to the
198 public at least [five] fifteen days prior to the hearing.

199 (d) Following the public hearing: (1) The [regulation review]
200 committee of cognizance may request the agency to initiate the process
201 under chapter 54 to carry out a recommendation of the agency under
202 subsection (b) of this section to amend or repeal an existing regulation
203 which, in the determination of the [regulation review] committee of
204 cognizance, does not require the enactment of authorizing legislation,
205 and (2) the committee of cognizance shall consider any
206 recommendation by the agency under subsection (b) of this section
207 which, in the determination of the committee of cognizance, [or the
208 regulation review committee,] would require the enactment of
209 authorizing legislation.

210 (e) If an agency fails to submit [to the regulation review committee]
211 a review of [the agency's] its regulations to the committee of
212 cognizance and the administrator of the regulation review committee
213 as required by [subsections (a) and] subsection (b) of this section or if
214 the [regulation review] committee of cognizance determines that the
215 agency has not conducted a satisfactory review of [the agency's] its
216 regulations as required by said [subsections] subsection, the
217 [regulation review] committee of cognizance may: (1) Conduct a
218 review of the existing regulations of the agency, as described in
219 subsection (b) of this section, (2) request the agency to initiate the
220 process under chapter 54 to carry out a recommendation of the

221 [regulation review] committee of cognizance pursuant to such review
222 to amend or repeal an existing regulation which, in the determination
223 of the [regulation review] committee of cognizance, does not require
224 the enactment of authorizing legislation, and (3) [request the
225 committee of cognizance to consider any recommendation by the
226 regulation review committee pursuant to such review] recommend the
227 enactment of legislation to amend or repeal existing regulations which,
228 in the determination of the [regulation review] committee of
229 cognizance, would require the enactment of authorizing legislation. If
230 the agency fails to initiate the process to amend or repeal an existing
231 regulation pursuant to subdivision (2) of this subsection, the
232 [regulation review] committee of cognizance may [request the
233 committee of cognizance to] introduce legislation requiring the agency
234 to initiate such process.

This act shall take effect as follows and shall amend the following sections:		
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Section 1	<i>October 1, 2016</i>	4-168(g) and (h)
Sec. 2	<i>October 1, 2016</i>	4-172
Sec. 3	<i>October 1, 2016</i>	4-171
Sec. 4	<i>from passage</i>	4-189i